

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15

NEA-10 TRSE-00 MBFR-03 SAJ-01 OMB-01 EB-11 ACDA-19

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FM USMISSION NATO

TO SECSTATE WASHDC 1298

INFO ALL NATO CAPITALS 3240

C O N F I D E N T I A L USNATO 4000

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: ATLANTIC RELATIONS: TEXT OF CANADIAN DRAFT "CHECKLIST"

1. AT AUGUST 27 SPC MEETING, CANADIAN DELEGATION INTRODUCED A "CHECKLIST" OF ELEMENTS WHICH ALLIANCE COUNTRIES SHOULD TAKE INTO ACCOUNT IN THEIR WORK ON TRANS-ATLANTIC RELATIONS. SEE SEPTEL FOR REPORT OF SPC DISCUSSION.

2. FULL TEXT OF ACTING PERMREP MARSHALL'S COVER LETTER AND ACCOMPANYING "CHECKLIST" FOLLOWS:

BEGIN TEXT OF COVER LETTER:

IN THE SENIOR POLITICAL COMMITTEE WE HAVE RECENTLY DISCUSSED THE IDEA OF INITIATING OUR WORK ON TRANS-ATLANTIC RELATIONS BY THE COMPILATION OF A CHECKLIST OR COMPENDIUM OF ELEMENTS WHICH SHOULD PROBABLY BE TAKEN INTO ACCOUNT.

BASED ON VIEWS RECENTLY RECEIVED FROM OTTAWA, THE CANADIAN DELEGATION HAS NOW PREPARED A MODEL OF SUCH A CONTRIBUTION TO THE COMMITTEE'S DISCUSSION, BEGINNING THIS AFTERNOON. A COPY OF THIS PAPER IS ATTACHED AND COPIES HAVE CONFIDENTIAL

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BEEN SENT TO OTHER MEMBERS OF THE COMMITTEE.

WE WOULD LIKE TO STRESS THAT AT THIS STAGE OUR PAPER IS NEITHER A DRAFT RESOLUTION, A DRAFT COMMUNIQUE NOR ANY OTHER

KIND OF FORMAL DOCUMENT. RATHER IT IS INTENDED TO SET OUT A SERIES OF IDEAS IN SOME ORGANIZED FORM AND TOWARDS THIS END HAS BEEN DIVIDED INTO FOUR SECTIONS ENTITLED: PREAMBLE, CHANGING CIRCUMSTANCES, ELEMENTS OF CONTINUITY AND POTENTIAL CONCLUSIONS.

THE SECTION ENTITLED PREAMBLE IS DESIGNED SOLELY TO PROVIDE SOME KIND OF CONCEPTUAL FRAMEWORK FOR THE REMAINING PARTS OF THE PAPER. EQUALLY THE FINAL SECTION HAS BEEN ENTITLED "POTENTIAL CONCLUSIONS" TO EMPHASIZE ITS TENTATIVE AND PRELIMINARY CHARACTER.

OUR MAIN OBJECTIVE THROUGHOUT THE PAPER HAS BEEN TO BRING TOGETHER IN A SIMPLE AND CONCISE MANNER AS MANY POTENTIALLY USEFUL IDEAS AS POSSIBLE. MOST OF THOSE INCLUDED ARE NOT ORIGINAL BUT ARE DRAWN FROM VARIOUS DOCUMENTS ON THE SUBJECT OF TRANS ATLANTIC RELATIONS AVAILABLE TO ALL MEMBERS OF THE ALLIANCE AND ARE NOT LISTED IN ANY PARTICULAR ORDER OF PRIORITY OR IMPORTANCE.

FINALLY WE HAVE ATTEMPTED TO AVOID PREJUDGING MATTERS OF EITHER FORM OR SUBSTANCE AND INSTEAD TO PROVIDE MAXIMUM FLEXIBILITY FOR ADJUSTMENT AS OUR RESPECTIVE IDEAS DEVELOP.

END TEXT OF COVER LETTER.

BEGIN TEXT OF "CHECKLIST"

PREAMBLE

THE NATIONS OF THE ATLANTIC AREA ACCEPT AS NATURAL AND APPROPRIATE THAT IN THE 1970'S THEY WILL CONTINUE TO SHARE A WIDE RANGE OF COMMON GOALS AND IDEALS. THEY ALSO ASSUME THAT THE SPECIAL SITUATION OF TRUST, UNDERSTANDING AND COOPERATION THAT HAS BEEN THE BASIS OF THEIR RELATIONSHIP IN THE POST-WAR PERIOD WILL CONTINUE TO CHARACTERIZE THEIR RELATIONS IN THE PERIOD AHEAD. THEY RECOGNIZE HOWEVER THAT THESE RELATIONS MUST BE CONDUCTED IN A DYNAMIC CONFIDENTIAL

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AND CHANGING ENVIRONMENT. IT IS THEREFORE APPROPRIATE THAT THEY BE SUBJECTED PERIODICALLY TO REVIEW AND, IF NECESSARY, ADAPTED TO NEW CIRCUMSTANCES. WITH THIS IN MIND THE MEMBERS OF THE ALLIANCE HAVE EXAMINED THE CURRENT STATUS OF TRANS-ATLANTIC RELATIONS FOR THE PURPOSE OF IDENTIFYING CHANGES WHICH HAVE OCCURRED OVER THE YEARS AND ELEMENTS THAT HAVE REMAINED CONSTANT. THIS HAS BEEN DONE WITH A VIEW TO REDEFINING THE PRINCIPLES AND OBJECTIVES WHICH SHOULD GUIDE THEIR UNIQUE COMMUNITY OF INTERESTS IN THE PERIOD AHEAD.

CHANGING CIRCUMSTANCES

THE FOLLOWING ARE AMONG THE IMPORTANT CHANGES AFFECTING
TRANS-ATLANTIC RELATIONS THAT HAVE OCCURRED OVER THE YEARS:

- (1) A DIMINUTION IN THE PUBLIC PERCEPTION OF A SECURITY
THREAT WHICH HAS RESULTED FROM THE UNPARRALLELLED PEACE
AND STABILITY ENJOYED BY EUROPE SINCE THE INCEPTION OF
THE NORTH ATLANTIC ALLIANCE;
- (2) THE COMPLETION OF EUROPE'S ECONOMIC RECOVERY AND THE
GROWTH OF POLITICAL AS WELL AS ECONOMIC INTEGRATION
AMONGST THE MEMBERS OF THE EEC;
- (3) THE DEVELOPMENT OF NUCLEAR PARITY BETWEEN THE SOVIET
UNION AND THE UNITED STATES WITH ITS IMPLICATIONS FOR
THE MAINTENANCE OF WESTERN SECURITY;
- (4) THE STEEPLY RISING COST OF DEFENCE AND THE GROWING
COMPETITION IN NATIONAL BUDGETS FOR AVAILABLE RESOURCES;
- (5) IMPROVED PROSPECTS FOR MOVING FROM CONFRONTATION TO
DETENTE IN EAST/WEST RELATIONS;
- (6) THE GROWTH OF FACTORS IN THE INTERNATIONAL MONETARY,
TRADE AND ECONOMIC SPHERES WHICH IF NOT DEALT WITH
EFFECTIVELY COULD CAUSE FRICTION AMONG WESTERN
COUNTRIES;
- (7) THE PROSPECT FOR ADDING TO THE TRANS-ATLANTIC
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RELATIONSHIP, NEW AREAS OF COMMON INTEREST IN FIELDS
SUCH AS SCIENCE, THE ENVIRONMENT AND ENERGY.

ELEMENTS OF CONTINUITY

THE FOLLOWING ARE IMPORTANT ELEMENTS OF CONTINUITY IN
THE TRANS-ATLANTIC RELATIONSHIP:

- (1) THE INDIVISIBILITY OF ALLIANCE SECURITY AND THE VALUE
OF A COLLECTIVE APPROACH TO SHARED SECURITY PROBLEMS;
- (2) THE COMMITMENT OF ALLIANCE MEMBERS TO WORK TOWARD A
JUST AND STABLE PEACE IN EUROPE;
- (3) THE IMPORTANCE OF THE POLICY OF DETERRENCE AND DETENTE
WHICH CONTEMPLATES AN ACTIVE SEARCH FOR SOLUTIONS TO
EAST/EST PROBLEMS PURSUED FROM A SECURE BASE;
- (4) THE CONTINUING INTERDEPENDENCE OF EUROPE AND NORTH
AMERICAN IN THE PURSUIT OF THEIR COMMON GOALS;
- (5) THE VALUE OF CLOSE AND CONTINUOUS CONSULTATIONS

AMONGST THE ATLANTIC NATIONS ACROSS THE BROAD SPECTRUM
OF THEIR SHARED INTERESTS;

- (6) THE CONTINUING RESPONSIBILITY OF THESE RELATIVELY
WEALTHY AND POWERFUL NATIONS TO MAKE A MAJOR
CONTRIBUTION TO PEACE AND ECONOMIC WELL BEING
THROUGHOUT THE WORLD.

POTENTIAL CONCLUSIONS

HAVING EVALUATED THE INTERACTION OF THE CHANGING AS
WELL AS THE CONTINUING ELEMENTS IN THEIR MUTUAL RELATIONS,
THE ATLANTIC NATIONS HAVE CONCLUDED THAT THE FOLLOWING SHOULD
FROM THE BASIS OF THEIR RELATIONS IN THE PERIOD AHEAD:

- (1) REDEDICATION TO THE BASIC CONCEPT OF A FREELY FORMED
COMMUNITY OF WESTERN DEMOCRACIES COMMITTED TO PURSUE
THEIR RELATIONS ON THE BASIS OF THE UN CHARTER AND THE
NORTH ATLANTIC TREATY;

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- (2) ACCEPTANCE OF THE NEED TO MAINTAIN ADEQUATE AND
RATIONAL DEFENCE ARRANGEMENTS IN RESPONSE TO THE
CONTINUING, THOUGH CHANGED, THREAT TO THEIR COLLECTIVE
SECURITY;

- (3) RECOGNITION THAT THE BURDEN OF THEIR COMMON DEFENCE
MUST BE EQUITABLY SHARED AND OF THE NEED FOR COLLECTIVE
EFFORT TO MAXIMIZE THE RETURNS FROM DEFENCE SPENDING
THROUGH THE CLOSEST POSSIBLE COOPERATION;

- (4) A COMMITMENT TO FURTHER EUROPEAN INTEGRATION IN HARMONY
WITH THE CONTINUATION OF CLOSE TRANS-ATLANTIC COOPERATION;

- (5) AGREEMENT TO MAINTAIN AND BROADEN THEIR TRADITIONAL
PRACTICE OF CLOSE CONSULTATION ACROSS THE WIDE RANGE
OF THEIR SHARED INTERESTS;

- (6) PURSUIT OF AN ACTIVE POLICY OF DETENTE AND ARMS CONTROL
AND IN PARTICULAR OF THE SEARCH THROUGH NEGOTIATIONS
FOR A MORE JUST AND STABLE PEACE IN EUROPE;

- (7) RECOGNITION THAT IN THE FORMULATION OF THEIR ECONOMIC,
TRADE AND MONETARY POLICIES THEY HAVE A SPECIAL
RESPONSIBILITY TO CONSIDER THE IMPLICATIONS OF SUCH
POLICIES FOR THEIR PARTNERS AND TO SEEK WAYS OF PREVENTING
HARMFUL EFFECTS;

- (8) ACCEPTANCE OF THEIR CONTINUING RESPONSIBILITY TO
CONTRIBUTE IN EVERY POSSIBLE WAY TO THE PROMOTION OF
PEACE, RESPECT FOR HUMAN RIGHTS AND ECONOMIC WELL
BEING THROUGHOUT THE WORLD.

END TEXT OF "CHECKLIST"
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<< END OF DOCUMENT >>

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